

Message Text

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ACTION EB-11

INFO OCT-01 IO-14 CAB-09 CIAE-00 COME-00 DODE-00 DOTE-00

INR-11 NSAE-00 RSC-01 FAA-00 OIC-04 ISO-00 AF-10

ARA-16 EA-11 EUR-25 NEA-14 L-03 SS-20 NSC-07 SY-04

USSS-00 SCCT-02 SCI-06 CEQ-02 EPA-04 DRC-01 /176 W

----- 064930

R 011230 AUG 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4136

INFO AMEMBASSY BERN

USMISSION GENEVA

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MADRID

AMCONSUL MONTREAL

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AMEMBASSY LUXEMBOURG

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MONTREAL FOR USREP ECAL

BRUSSELS FOR WALDMAN

E. O. 11652: N/A

TAGS: ETRN, XG, WG

SUBJ: CIVAIR: EXCHANGE OF VIEWS ON MAJOR ICAO

ISSUES

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REF: STATE 159881

1. SUMMARY: FRG VIEWS EXPRESSED DURING JULY 30 MEETING WITH WALDMAN REFLECTED GENERAL GERMAN AGREEMENT WITH US VIEWS ON ICAO COUNCIL COMPOSITION, TECHNICAL ASSISTANCE PROGRAM AND ICAO ROLE IN ESTABLISHING AIR FARES. FRG OFFICIALS EXPRESSED SOME CONCERN OVER PROPOSED US UNILATERAL MEASURES ON SECURITY AND NOISE STANDARDS AND INDICATED STRONG SUPPORT FOR EFFECTIVE MULTILATERAL ACTION IN BOTH AREAS. FRG WOULD WELCOME OPPORTUNITY TO CONSULT FURTHER JUST BEFORE OR DURING THE FIRST FEW DAYS OF THE ASSEMBLY. END SUMMARY.

2. WALDMAN AND EMBASSY CAA MET WITH FRG CIVIL AIR DIRECTOR REHM, MINISTRY OF TRANSPORT OFFICIAL SCHMUCK AND OTHER FMT AND FONOFF OFFICIALS CONCERNED WITH ICAO MATTERS ON JULY 30. PRESENT FRG THINKING ON IMPORTANT ASSEMBLY ISSUES EMERGED AS FOLLOWS.

3. COMPOSITION OF PERMANENT ICAO COUNCIL: REHM SAID THAT AT THE HELSINKI MEETING ECAC MEMBERS WERE UNANIMOUSLY OPPOSED TO THE SENEGAL PROPOSAL. FROM THE STANDPOINT OF TACTICS AT THE ASSEMBLY, THE FRG AGREED THAT IT WOULD BE ADVISABLE TO WAIT TO SEE IF THE SENEGALESE PLAN WAS PUT FORWARD. IF THIS OCCURS, THE GERMANS WOULD HOPE TO AVOID A POLITICAL CONFRONTATION WITH THE LDCS BY BASING OPPOSITION ON THE LEGAL ARGUMENT THAT A CHANGE IN THE COUNCIL'S COMPOSITION WOULD BE CONTRARY TO THE CHICAGO CONVENTION. IN THE FRG'S VIEW, HOWEVER, THE LEGAL SITUATION WAS NOT ENTIRELY STRAIGHT FORWARD; THEREFORE, IT WOULD BE NECESSARY TO SOUND OUT THE SECRETARIAT'S LEGAL OFFICE BEFORE PROCEEDING FURTHER WITH THIS APPROACH. THE GERMANS BELIEVED THAT THE BELGIAN PROPOSAL SHOULD BE KEPT IN RESERVE AND USED ONLY IN THE EVENT IT APPEARED THAT THE MAJOR AVIATION STATES WOULD BE OUTVOTED BY LDCS. REHM DID NOT BELIEVE THAT BELGIUM WOULD BE MOTIVATED TO TABLE ITS PROPOSAL PREMATURELY OUT OF CONCERN FOR ITS SEAT ON THE COUNCIL.

4 ICAO TECHNICAL ASSISTANCE PROGRAM: FRG IS IN FULL AGREEMENT WITH THE US OBJECTIVE OF HEADING OFF LIMITED OFFICIAL USE

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ESTABLISHMENT OF A MANDATORY ICAO TECHNICAL ASSISTANCE SCHEME AND WOULD LOOK FORWARD TO DISCUSSING TACTICS WITH US DEL AT OR JUST BEFORE THE ASSEMBLY. REHM ADDED THAT THE FRG HAD RECEIVED A LETTER FROM THE ICAO ASKING WHETHER BILATERAL CIVIL AVIATION AID WOULD BE POSSIBLE AND THAT HE WOULD BE INTERESTED IN LEARNING WHETHER THE USG HAD RECEIVED A SIMILAR LETTER.

5. ICAO ROLE IN ESTABLISHING AIR FARES: REHM SAID THAT THE FRG WAS OPPOSED TO ICAO INITIATIVES ON FARE SETTING AND BELIEVED STRONGLY THAT THE SPECIFICS OF FARE QUESTIONS SHOULD BE HANDLED BY THOSE ORGANIZATIONS PRESENTLY INVOLVED SUCH AS IATA, ETC. HE COULD, HOWEVER, SEE SOME POSSIBLE VALUE TO ICAO RESEARCH ON BROAD QUESTIONS OF CIVIL AIR ECONOMICS ASSUMING THE ORGANIZATION WAS GIVEN THE CAPABILITY TO ENGAGE IN SUCH ACTIVITIES.

6. HIJACKING PROBLEM: REHM EXPRESSED STRONG FRG SUPPORT FOR EFFECTIVE INTERNATIONAL ACTION IN THIS AREA, BUT BELIEVED THAT THERE WAS A DISCREPANCY BETWEEN

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CONCEPT OF INTERNATIONAL ACTION AND US UNILATERAL MOVE REPRESENTED BY THE PROPOSED SECURITY PROGRAM FOR FOREIGN AIR CARRIERS. REHM SAID THAT FRG APPRECIATED US DIFFICULTIES IN THE SECURITY FIELD AS A CIVIL AVIATION HUB, BUT STILL HAD DOUBTS AS TO THE UTILITY OF STARTING DOWN THE PATH OF UNILATERAL MEASURES. IN THIS CONNECTION EHM QUERIED WHETHER AN EVENTUAL US RULING COULD TAKE INTO ACCOUNT THE DIFFERING DEGREES OF DANGER
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PRESENTED BY VARIOUS CATEGORIES OF PASSENGERS. HE HAD IN MIND THE POSSIBILITY OF SETTING MINIMUM SECURITY STANDARDS WHICH COULD BE EXCEEDED FOR INDIVIDUAL SITUATIONS INVOLVING HIGH RISK PASSENGER GROUPS OR AIRLINES. HE SAID THE FRG HAD NOT PROPOSED THIS APPROACH TO THE FAA YET BUT WOULD CONSIDER DOING SO AFTER FURTHER THOUGHT.

7. ENVIRONMENTAL QUESTIONS: SCHMUCK POINTED OUT THAT FRG FAVORED WORKING THROUGH ICAO SUB-COMMITTEES TO WORK OUT A TIMETABLE ON THE ALLEVIATION OF NOISE PROBLEMS, PARTICULARLY AS CONCERNS OLDER AIRCRAFT. IN THIS CONNECTION, FRG VIEWED THE US PROPOSED RULE ON THE RETROFIT OF OLDER AIRCRAFT IN THE SAME LIGHT AS THE US ACTION ON SECURITY; I.E., US UNILATERAL ACTION IN A FIELD THE GERMANS BELIEVE SHOULD BE HANDLED MULTILATERALLY.

8. IN RESPONSE TO A QUESTION BY WALDMAN, REHM SAID THAT THE FRG TOOK A POSITIVE VIEW OF A SWEDISH/SWISS PROPOSAL ON BROADER ADHERENCE TO THE ECAC AGREEMENT ON THE ESTABLISHMENT OF BASIC RULES IN TARIFF SETTING. FRG OFFICIALS REFERRED TO SEVERAL OTHER TOPICS INCLUDING CHARTER-LEASE AND EXCHANGE OF AIRCRAFT, AND THE SHARING OF INSURANCE COSTS IN CASE OF A MAJOR ACCIDENT IN AN LDC, WHICH THEY WOULD LIKE TO DISCUSS AT SOME FUTURE OPPORTUNITY. REHM CONCLUDED BY SUGGESTING THAT IT WOULD BE USEFUL FOR US AND FRG DELEGATIONS TO CONSULT ON THE ENTIRE RANGE OF ISSUES JUST DISCUSSED EITHER IMMEDIATELY PRIOR TO OR DURING THE FIRST FEW DAYS OF THE ASSEMBLY.

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